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REPORT OF THE AD HOC COMMITTEE

14 Nov. 1946

THE PROBLEM

1. To study and report on the future status of psychological warfare to review World War II efforts in Psychological Warfare, and recommend:

a. A peacetime organization for keeping psychological warfare in a ready-for-mobilization status;

b. A wartime psychological warfare organization;

Both organizations to be assigned such directives as will insure effective planning, coordination and implementation, particularly with respect to the integration of national psychological warfare with military plans.

FACTS BEARING ON THE PROBLEM AND DISCUSSION

2. Psychological Warfare is defined as the planned use of all measures, exclusive of armed conflict, designed to influence the thought, morale, or behavior of a given foreign group in such a way as to support the accomplishment of our military or national aims, with the following ultimate objectives:

a. To assist in overcoming an enemy's will to fight;

b. To sustain the morale of friendly groups in countries occupied by the enemy;

c. To improve the morale of friendly countries and the attitudes of neutral countries toward the United States.

3. For further FBOP and Discussion, see Appendix "B".

CONCLUSIONS

4. <sup>a.</sup> It is concluded that Psychological Warfare is an important factor

in the achievement of national aims and military objectives in time of war

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*or threat of war as determined by the President.*  
(or earlier as directed by the President).

e. There is need for the immediate establishment of a permanent committee to serve as a planning body charged with preparation of policies, plans, and studies. These policies, plans, and studies are to be immediately available when required.

b. ~~u.~~ The State Department has the primary <sup>interest and</sup> responsibility for national policy determination in psychological warfare activities.

c. ~~u.~~ The Army and the Navy have a direct interest in psychological warfare policy determination which affects the military security of the United States.

d. ~~u.~~ The <sup>National Intelligence Authority (NIA).</sup> ~~(NSA)~~ NIA, has an interest in the intelligence and other aspects of Psychological Warfare.

f. ~~u.~~ Appropriate agencies of the government should be required to assist in implementation of approved Psychological Warfare plans.

g. ~~u.~~ The implementation of psychological warfare plans and directives in an actual or projected military theater of operations should be an active responsibility of the Theater Commander concerned.

#### RECOMMENDATIONS

5. It is recommended that SWPUC:

a. Approve Appendix "A" (a charter for the agency proposed in paragraph 4e), subject to the approval of the <sup>JCS and the</sup> National Intelligence Authority.

b. Inform the President, by personal representation of the contents of this report, and the action taken thereon.

c. Transmit this report to the Secretaries of State, War and Navy, the Joint Chiefs of Staff, and the Director of Central Intelligence, for guidance and appropriate measures of implementation.

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## APPENDIX "A"

DRAFTSWNCC SUB-COMMITTEE ON PSYCHOLOGICAL WARFARECHARTERORGANIZATION

1. The SWNCC Sub-committee on Psychological Warfare is hereby established as a ~~permanent~~ <sup>ad hoc</sup> body of the State-Mar-Navy Coordinating Committee (SWNCC), charged with preparation of policies, plans, and studies for immediate employment of national psychological warfare in time of war (or earlier, as directed by the President).

2. Psychological Warfare is defined as the planned use of all measures, exclusive of armed conflict, designed to influence the thought, morale, or behavior of a given foreign group in such a way as to support the accomplishment of our military or national aims, with the following ultimate objectives:

- a. To assist in overcoming an enemy's will to fight;
- b. To sustain the morale of friendly groups in countries occupied by the enemy;
- c. To improve the morale of friendly countries and the attitudes of neutral countries toward the United States.

MEMBERSHIP

3. The SWNCC Sub-committee on Psychological Warfare will consist of:
- a. Two officials of the State Department, one of whom will serve as chairman.
  - b. Two officials <sup>idea</sup> of the Central Intelligence Group.
  - c. One officer of the War Department.
  - d. One officer of the Navy Department.
4. *Members of the committee will be designated by the President.*  
 Alternates ~~shall~~ shall be designated to act for each member in absentia.

5. The SWNCC Sub-committee on Psychological Warfare will need, in addition to the above, a permanent Secretariat in order to carry out the study and planning set forth in Paragraph 1. The personnel of the Secretariat is to be pro-

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vided by SWNCC.

FUNCTIONS

6. The SWNCC Sub-committee on Psychological Warfare shall be responsible for the:

a. Preparation of national plans and implementing directives relating to the employment of psychological warfare in time of war (or earlier, as directed by the President), and for transmission of such plans to SWNCC for approval by SWNCC, the National Intelligence Authority (NIA), and the Joint Chiefs of Staff (JCS).

b. Preparation of all necessary plans for the organization including the transition from peacetime to wartime status, and for transmission of these plans to SWNCC for approval by SWNCC, NIA, and JCS.

PROCEDURE

7. The SWNCC Sub-committee on Psychological Warfare shall:

a. Establish its own method of procedure.

b. Maintain close liaison with the appropriate policy offices of the State, War and Navy Departments, and with authorized coordinating agencies of other Departments of the Government of the United States.

c. Utilize the services of the Central Intelligence Group for necessary intelligence in the preparation of plans, studies, and reports.

8. Each member of the SWNCC Sub-committee on Psychological Warfare is authorized to request the presence at committee meetings, as consultants, of representatives from the policy and functional offices of his department or agency.

9. If unable to reach agreement on policies, plans, and directives, the SWNCC Sub-committee on Psychological Warfare shall report promptly to SWNCC for decision.

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APPENDIX "A"

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CENTRAL PSYCHOLOGICAL WARFARE COMMITTEE (C.P.W.C.)

CHARTER

ORGANIZATION

1. The Central Psychological Warfare Committee (C.P.W.C.) is hereby established as an agency of the State-War-Navy Coordinating Committee (SWNCC). It is charged in peacetime with continuous preparation of policies, plans, and studies for immediate employment of national psychological warfare in time of war (or earlier, as directed by the President), and is further charged in time of war (or earlier, as directed by the President), with the formulation of policies, plans and studies for national psychological warfare and the coordination of implementation of approved national psychological warfare plans.

2. Psychological warfare is defined as the planned use of all measures, exclusive of armed conflict, designed to influence the thought, morale, or behavior of a given foreign group in such a way as to support the accomplishment of our military or national aims, with the following ultimate objectives:

- a. To assist in overcoming an enemy's will to fight;
- b. To sustain the morale of friendly groups in countries occupied by the enemy;
- c. To improve the morale of friendly countries and the attitudes of neutral countries toward the United States.

MEMBERSHIP

3. The Central Psychological Warfare Committee will consist of:
- a. Two officials of the State Department, one of whom will serve as chairman.
  - b. Two officers of the Central Intelligence Group.
  - c. One officer of the War Department.
  - d. One officer of the Navy Department.
4. Alternates with plenary powers shall be designated to act for each member in absentia.

5. The C.P.W.C. will be provided by SWNCC with a permanent Secretariat.

FUNCTIONS

6. The Central Psychological Warfare Committee shall be responsible for the:

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a. Preparation of national plans and implementing directives relating to the employment of psychological warfare in time of war (or earlier, as directed by the President), and for transmission of subject plans to SWNCC for approval by SWNCC, the National Intelligence Authority (NIA), and the Joint Chiefs of Staff (JCS).

b. Preparation of plans for its ~~own transition~~ from peacetime to wartime status, and for transmission of these plans to SWNCC for approval by SWNCC, NIA, and JCS *for final approval by the President.*

c. Coordination of implementation of approved plans and directives noted in a., preceding.

d. Guidance and supply of necessary information concerning national psychological warfare plans, including implementing requirements therefor, to appropriate policy offices of the State, War and Navy Departments and to the Director of Central Intelligence, and to authorized coordinating agencies of other Departments of the Government of the United States.

PROCEDURE

7. The Central Psychological Warfare Committee shall:

- a. Establish its own method of procedure.
- b. Maintain close liaison with the appropriate policy offices of the State, War and Navy Departments, and with authorized coordinating agencies of other Departments of the Government of the United States.
- c. Utilize the services of the Central Intelligence Group for necessary intelligence in the preparation of plans, studies, and reports.

8. Plans and directives described in paragraph 5 a. above, which are to be implemented in actual or projected military areas, theaters or commands, will, following their approval, be transmitted by rapid communication to the military commanders concerned by the Joint Chiefs of Staff, only. Responsibility for implementation of such plans and directives will be that of the commanders concerned, solely.

9. Each member of the C.P.W.C. is authorized to request the presence at committee meetings of authoritative consultants from the policy and functional offices of his department or agency.

10. If unable to reach agreement on policies, plans, and directives, the C.P.W.C. shall report promptly to SWNCC for decision.

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